

CITY OF LITTLE ROCK ARKANSAS

2016 – 2020 CONSOLIDATED PLAN

Part 3

Draft Plan for 30 Day Comment Period:

October 1, 2015 – October 31, 2015



**EQUAL HOUSING
OPPORTUNITY**

Contact:

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Strategic Plan

SP-05 Overview

Strategic Plan Overview

The Strategic Plan lays out the direction the City intends to take in the distribution of the Community Development Block Grant and HOME funding for the next five years. The priorities listed were determined through consultation with service providers and consideration of a community survey that was conducted in the development of the Consolidated Plan. Some of the activities included will be targeted to individual households who qualify for the programs according to their income status (individual benefit). Other programs are directed toward particular areas within Little Rock where the median incomes of the census tracts involved are below 80 percent of the area median income (area benefit). The City's goals and objectives are summarized in Section SP-45.

SP-10 Geographic Priorities – 91.215 (a)(1)

Geographic Area

Table 50 - Geographic Priority Areas

| | | |
|---|--|----------------------------|
| 1 | Area Name: | CDBG |
| | Area Type: | Local Target area |
| | Other Target Area Description: | |
| | HUD Approval Date: | |
| | % of Low/ Mod: | |
| | Revital Type: | Other |
| | Other Revital Description: | Housing and Public Service |
| | Identify the neighborhood boundaries for this target area. | |
| | Include specific housing and commercial characteristics of this target area. | |
| | How did your consultation and citizen participation process help you to identify this neighborhood as a target area? | |
| | Identify the needs in this target area. | |
| | What are the opportunities for improvement in this target area? | |
| | Are there barriers to improvement in this target area? | |
| 2 | Area Name: | CITY-WIDE |
| | Area Type: | OTHER |
| | Other Target Area Description: | OTHER |
| | HUD Approval Date: | |
| | % of Low/ Mod: | |
| | Revital Type: | |
| | Other Revital Description: | |
| | Identify the neighborhood boundaries for this target area. | |
| | Include specific housing and commercial characteristics of this target area. | |
| | How did your consultation and citizen participation process help you to identify this neighborhood as a target area? | |
| | Identify the needs in this target area. | |
| | What are the opportunities for improvement in this target area? | |

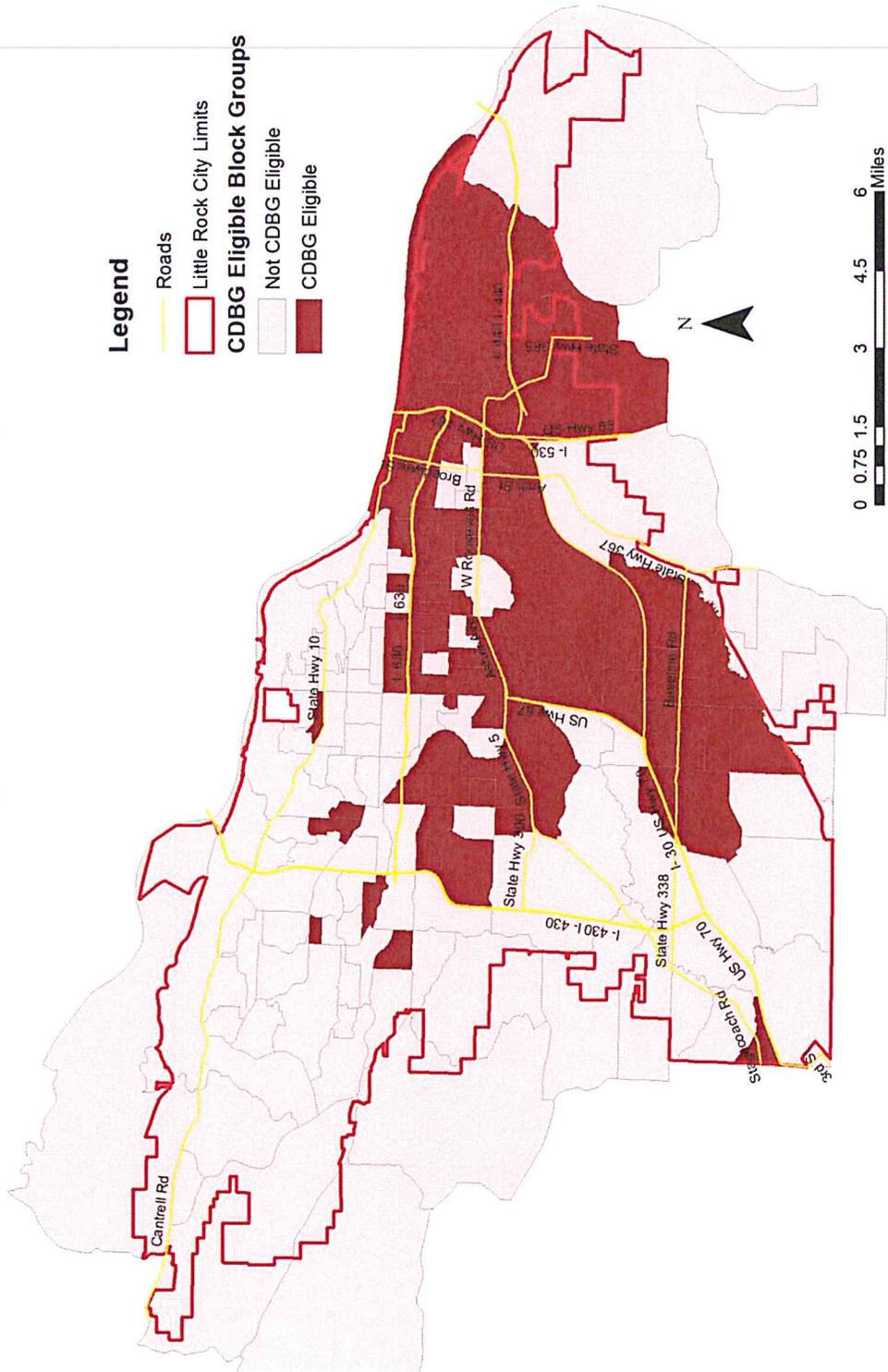
| | | |
|--|--|--|
| | Are there barriers to improvement in this target area? | |
|--|--|--|

General Allocation Priorities

Describe the basis for allocating investments geographically within the jurisdiction (or within the EMSA for HOPWA)

Investments will be allocated according to responses to programmatic opportunities and client response to funding availability. Rehab programs may be targeted to the CDBG Eligible Areas or as individual benefit to low-income households. Public services, likewise, may be offered in low-income areas or generally to all qualified residents.

CDBG Eligible Block Groups



SP-25 Priority Needs - 91.215(a)(2)

Priority Needs

Table 51 – Priority Needs Summary

| | | |
|---|------------------------------------|--|
| 1 | Priority Need Name | Administration |
| | Priority Level | High |
| | Population | Other |
| | Geographic Areas Affected | OTHER |
| | Associated Goals | |
| | Description | Oversight of federal funding programs. |
| | Basis for Relative Priority | Community input through surveys and public forums. |
| 2 | Priority Need Name | Housing Rehabilitation and Reconstruction |
| | Priority Level | High |
| | Population | Extremely Low Low Moderate Large Families Families with Children Elderly |
| | Geographic Areas Affected | OTHER |
| | Associated Goals | DH 1.1 Rehab of owner-occupied housing (CDBG) DH 1.2 Substantial/moderate rehabilitation (HOME) DH 2.3 Volunteer Supported Rehabilitation (CDBG) |
| | Description | Programs that provide rehabilitation and reconstruction of owner and renter occupied housing units. |
| | Basis for Relative Priority | Community input through surveys and public forums. |
| 3 | Priority Need Name | Emergency Home Repairs |
| | Priority Level | High |

| | | |
|---|------------------------------------|---|
| | Population | Extremely Low Low Moderate Large Families Families with Children Elderly |
| | Geographic Areas Affected | OTHER |
| | Associated Goals | |
| | Description | Support for programs that work with homeowners to provide emergency repairs. |
| | Basis for Relative Priority | Community input through surveys and public forums. |
| 4 | Priority Need Name | Housing Assistance |
| | Priority Level | High |
| | Population | Extremely Low Low Moderate Large Families Families with Children |
| | Geographic Areas Affected | OTHER |
| | Associated Goals | DH 2.2 Housing Assistance for Homebuyers (HOME) |
| | Description | Programs that provide support for homebuyers, including downpayment and closing cost assistance and equity. |
| | Basis for Relative Priority | Community input through surveys and public forums. |
| 5 | Priority Need Name | Housing Development |
| | Priority Level | High |

| | | |
|---|------------------------------------|--|
| | Population | Extremely Low Low Moderate Large Families Families with Children Elderly |
| | Geographic Areas Affected | OTHER |
| | Associated Goals | DH 2.1 New Construction of owner/rental housing DH 2.4 New Construction of owner-occupied Housing |
| | Description | Support for the development of new housing units. |
| | Basis for Relative Priority | Community input through surveys and public forums. |
| 6 | Priority Need Name | Demolition/Removal of Slum and Blight |
| | Priority Level | High |
| | Population | Non-housing Community Development |
| | Geographic Areas Affected | CDBG |
| | Associated Goals | |
| | Description | Support for programs that remove dilapidated homes and debris from vacant lots in CDBG eligible areas. |
| | Basis for Relative Priority | Community input through surveys and public forums. |
| 7 | Priority Need Name | Fair Housing Outreach and Education |
| | Priority Level | High |
| | Population | Extremely Low Low Moderate Large Families Families with Children Elderly |
| | Geographic Areas Affected | OTHER |

| | | |
|---|------------------------------------|---|
| | Associated Goals | |
| | Description | Support for programs that work to educate the community on fair housing issues. |
| | Basis for Relative Priority | Community input through surveys and public forums. |
| 8 | Priority Need Name | Housing for Seniors, Disabled, ADA Compliance |
| | Priority Level | High |
| | Population | Extremely Low Low Moderate Elderly Frail Elderly Persons with Mental Disabilities Persons with Physical Disabilities Persons with Developmental Disabilities Persons with Alcohol or Other Addictions Persons with HIV/AIDS and their Families |
| | Geographic Areas Affected | OTHER |
| | Associated Goals | |
| | Description | Support for programs that provide housing opportunities for seniors and persons with disabilities and work to assure ADA compliance. |
| | Basis for Relative Priority | Community input through surveys and public forums. |
| 9 | Priority Need Name | Youth Services |
| | Priority Level | High |
| | Population | Extremely Low Low Moderate Large Families Families with Children |
| | Geographic Areas Affected | OTHER |
| | Associated Goals | SL 1.4 Other Special Needs (CDBG) |

| | | |
|------------------------------------|------------------------------------|---|
| | Description | Support for programs that provide services to youth. |
| | Basis for Relative Priority | Community input through surveys and public forums. |
| 10 | Priority Need Name | Child Care Services |
| | Priority Level | High |
| | Population | Extremely Low Low Moderate Large Families Families with Children |
| | Geographic Areas Affected | OTHER |
| | Associated Goals | SL 1.4 Other Special Needs (CDBG) |
| | Description | Support for programs that provide child care services, including before and after school programs. |
| | Basis for Relative Priority | Community input through surveys and public forums. |
| | 11 | Priority Need Name |
| Priority Level | | High |
| Population | | Extremely Low Low Moderate Persons with Mental Disabilities Persons with Physical Disabilities Persons with Developmental Disabilities Persons with Alcohol or Other Addictions Persons with HIV/AIDS and their Families |
| Geographic Areas Affected | | OTHER |
| Associated Goals | | SL 1.4 Other Special Needs (CDBG) |
| Description | | Support for programs that provide services to persons with disabilities. |
| Basis for Relative Priority | | Community input through surveys and public forums. |

| | | |
|----|------------------------------------|---|
| 12 | Priority Need Name | Senior Services |
| | Priority Level | High |
| | Population | Extremely Low Low Moderate Elderly Frail Elderly |
| | Geographic Areas Affected | OTHER |
| | Associated Goals | SL 1.4 Other Special Needs (CDBG) SL 3.2 Senior Center Services (CDBG) |
| | Description | Support for programs that provide services to seniors. |
| | Basis for Relative Priority | Community input through surveys and public forums. |
| 13 | Priority Need Name | Health Services/Substance Abuse |
| | Priority Level | High |
| | Population | Extremely Low Low Moderate Chronic Substance Abuse Persons with Alcohol or Other Addictions |
| | Geographic Areas Affected | OTHER |
| | Associated Goals | SL 1.1 Health and Dental Services (CDBG) SL 1.4 Other Special Needs (CDBG) |
| | Description | Support for programs that provide health and substance abuse services. |
| | Basis for Relative Priority | Community input through surveys and public forums. |
| 14 | Priority Need Name | Domestic Violence/Child Abuse |
| | Priority Level | High |

| | | |
|----|------------------------------------|---|
| | Population | Extremely Low Low Moderate Large Families Families with Children Individuals Families with Children Elderly Frail Elderly |
| | Geographic Areas Affected | OTHER |
| | Associated Goals | |
| | Description | Support for program that assist victims of domestic violence and/or child abuse. |
| | Basis for Relative Priority | Community input through surveys and public forums. |
| 15 | Priority Need Name | Meals/Food Pantry/Meals on Wheels |
| | Priority Level | High |
| | Population | Extremely Low Low Moderate Large Families Families with Children Individuals Families with Children Elderly Frail Elderly |
| | Geographic Areas Affected | OTHER |
| | Associated Goals | SL 1.2 Senior Services/Meals on Wheels |
| | Description | Support for feeding programs that work with homeless individuals and families, persons at risk of homelessness, and seniors. |
| | Basis for Relative Priority | Community input through surveys and public forums. |
| 16 | Priority Need Name | Public Improvements |

| | | |
|----|------------------------------------|--|
| | Priority Level | High |
| | Population | Non-housing Community Development |
| | Geographic Areas Affected | CDBG |
| | Associated Goals | |
| | Description | Support for improvements to public infrastructure, including ADA compliance. |
| | Basis for Relative Priority | Community input through surveys and public forums. |
| 17 | Priority Need Name | Infrastructure - Streets and Sidewalks |
| | Priority Level | High |
| | Population | Non-housing Community Development |
| | Geographic Areas Affected | CDBG |
| | Associated Goals | SL 3.3 Infrastructure |
| | Description | Repairs and improvements to streets and sidewalks. |
| | Basis for Relative Priority | Community input through surveys and public forums. |
| 18 | Priority Need Name | Transportation |
| | Priority Level | High |
| | Population | Extremely Low Low Moderate Large Families Families with Children Elderly Individuals Families with Children Frail Elderly Persons with Mental Disabilities Persons with Physical Disabilities Persons with Developmental Disabilities |

| | | |
|----|------------------------------------|---|
| | Geographic Areas Affected | OTHER |
| | Associated Goals | |
| | Description | Support for transportation services. |
| | Basis for Relative Priority | Community input through surveys and public forums. |
| 19 | Priority Need Name | Public and Community Facilities |
| | Priority Level | High |
| | Population | Non-housing Community Development |
| | Geographic Areas Affected | CDBG |
| | Associated Goals | SL 3.1 Public Facilities/Park and Rec Repairs |
| | Description | Support for improvements to public and community facilities. |
| | Basis for Relative Priority | Community input through surveys and public forums. |
| 20 | Priority Need Name | Parks and Recreation Facilities |
| | Priority Level | High |
| | Population | Non-housing Community Development |
| | Geographic Areas Affected | CDBG |
| | Associated Goals | SL 3.1 Public Facilities/Park and Rec Repairs |
| | Description | Improvements to parks and recreation facilities in CDBG eligible areas. |
| | Basis for Relative Priority | Community input through surveys and public forums. |
| 21 | Priority Need Name | Technical Assistance to Small Businesses |
| | Priority Level | High |
| | Population | Non-housing Community Development |
| | Geographic Areas Affected | OTHER |
| | Associated Goals | |

| | | |
|----|------------------------------------|---|
| | Description | Support to programs that work with small business to address specific operational issues. |
| | Basis for Relative Priority | Community input through surveys and public forums. |
| 22 | Priority Need Name | Small Business Loans |
| | Priority Level | High |
| | Population | Non-housing Community Development |
| | Geographic Areas Affected | OTHER |
| | Associated Goals | |
| | Description | Support for programs that provide loans to small businesses. |
| | Basis for Relative Priority | Community input through surveys and public forums. |
| 23 | Priority Need Name | Job Training and Workforce Development |
| | Priority Level | High |
| | Population | Extremely Low Low Moderate Large Families Families with Children |
| | Geographic Areas Affected | OTHER |
| | Associated Goals | |
| | Description | Support for programs that provide job training to potential employees. |
| | Basis for Relative Priority | Community input through surveys and public forums. |
| 24 | Priority Need Name | Employment Training |
| | Priority Level | High |
| | Population | Extremely Low Low Moderate |

| | | |
|----|------------------------------------|--|
| | Geographic Areas Affected | OTHER |
| | Associated Goals | |
| | Description | Support for programs that provide potential employees with the skills to be successful in the workforce. |
| | Basis for Relative Priority | Community input through surveys and public forums. |
| 25 | Priority Need Name | Job Development/Creation |
| | Priority Level | High |
| | Population | Non-housing Community Development |
| | Geographic Areas Affected | OTHER |
| | Associated Goals | |
| | Description | Support for economic development programs that work to expand the number of jobs in the community. |
| | Basis for Relative Priority | Community input through surveys and public forums. |
| 26 | Priority Need Name | Homeless Facilities |
| | Priority Level | High |
| | Population | Individuals Families with Children |
| | Geographic Areas Affected | OTHER |
| | Associated Goals | |
| | Description | Funding to support improvements to and operation and maintenance of facilities that serve homeless individuals and families. |
| | Basis for Relative Priority | Community input through surveys and public forums. |
| 27 | Priority Need Name | Emergency Housing Assistance |
| | Priority Level | High |

| | | |
|----|------------------------------------|--|
| | Population | Individuals Families with Children |
| | Geographic Areas Affected | OTHER |
| | Associated Goals | DH 2.5 Housing Assistance for Person with AIDS |
| | Description | Support for programs that provide emergency housing assistance to homeless individuals and families and those at risk of homelessness. |
| | Basis for Relative Priority | Community input through surveys and public forums. |
| 28 | Priority Need Name | Homeless Prevention and Emergency Assistance |
| | Priority Level | High |
| | Population | Extremely Low Low Moderate Large Families Families with Children Elderly Individuals Families with Children |
| | Geographic Areas Affected | OTHER |
| | Associated Goals | SL 1.3 Homeless Services (CDBG) |
| | Description | Support for programs that prevent homelessness and provide assistance to individual and families at risk of homelessness. |
| | Basis for Relative Priority | Community input through surveys and public forums. |
| 29 | Priority Need Name | Mental Health Services/Supportive Services |
| | Priority Level | High |
| | Population | Individuals Families with Children Mentally Ill |
| | Geographic Areas Affected | OTHER |

| | | |
|----|------------------------------------|---|
| | Associated Goals | SL 1.3 Homeless Services (CDBG) |
| | Description | Support for programs that provide mental health and supportive services to homeless individuals. |
| | Basis for Relative Priority | Community input through surveys and public forums. |
| 30 | Priority Need Name | Domestic Violence Shelters |
| | Priority Level | High |
| | Population | Extremely Low Low Moderate Victims of Domestic Violence |
| | Geographic Areas Affected | OTHER |
| | Associated Goals | |
| | Description | Support for organizations that provide housing for victims of domestic violence. |
| | Basis for Relative Priority | Community input through surveys and public forums. |
| 31 | Priority Need Name | Transitional Housing |
| | Priority Level | High |
| | Population | Individuals Families with Children |
| | Geographic Areas Affected | OTHER |
| | Associated Goals | |
| | Description | Support for organizations that provide housing that assists individuals and families transition from homelessness to permanent housing. |
| | Basis for Relative Priority | Community input through surveys and public forums. |

Narrative (Optional)

The City conducted a survey of residents through a survey instrument posted on the City's website and hard copies of the surveys distributed at all Consolidated Plan forums. The results of these surveys were used by City staff to allocate priorities among the various facility, infrastructure, service, housing, and economic development needs listed above.

SP-30 Influence of Market Conditions – 91.215 (b)

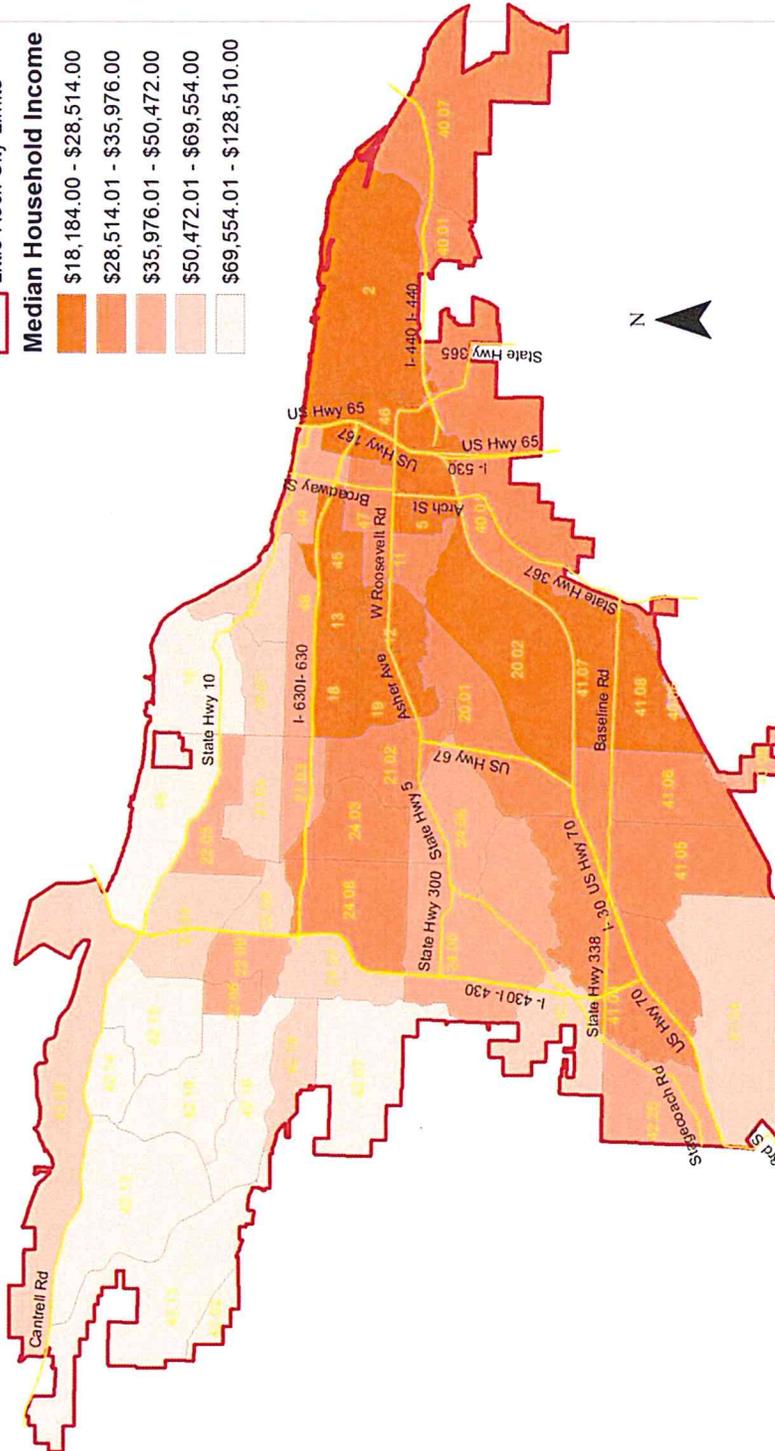
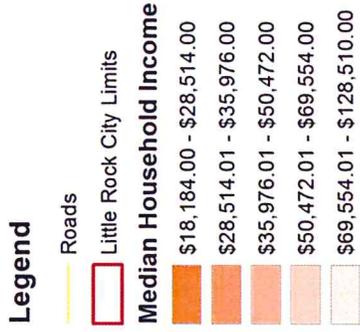
Influence of Market Conditions

| Affordable Housing Type | Market Characteristics that will influence the use of funds available for housing type |
|---------------------------------------|--|
| Tenant Based Rental Assistance (TBRA) | The use of tenant-based rental assistance is dependent on rental property owner’s willingness to rent their units to TBRA clients. In many communities, landlords are reluctant to rent to these clients due to the reputation they have that the clients do not take care of the property as well as other renters do. Other market conditions that could influence the use of TBRA have to do with rents being asked for rental property. If rents are too high, the rental assistance might not be enough to allow clients to lease the units, even if the landlord was willing. |
| TBRA for Non-Homeless Special Needs | Added to the description of TBRA market characteristics above, non-homeless special needs clients may also encounter housing units that do not meet their accessibility needs. Most housing in any community has not had accessibility improvements that allow persons with mobility issues ease of access. While landlords are obligated to make reasonable accommodations for such renters, many need more accommodations than typical landlords would consider reasonable. |
| New Unit Production | The production of new housing units is influenced by several market conditions, including the cost of land, the cost of construction, and prevailing interest rates. While rates are currently at historic lows, the mortgage markets are still recovering from the recent mortgage foreclosure crisis and restrictions placed on lending institutions that resulted. In many areas lenders are not making new loans as freely as before and some well qualified buyers are finding it difficult to navigate the new mortgage processes that have been instituted. The resulting delays in securing loans can burden housing developers and restrict their activities. |
| Rehabilitation | Rehabilitation activities can be influenced by the cost of materials and labor. In Little Rock, these costs are relative low in comparison to other areas of the country. The efficiency of rehabilitation is dependent on the after rehabilitation value of the home. If the market value of the home does not support the extent of rehabilitation required, it's not worth the effort to repair the home. |

| Affordable Housing Type | Market Characteristics that will influence the use of funds available for housing type |
|-------------------------------------|--|
| Acquisition, including preservation | Acquisition, including preservation, can be influenced by the market value of the structure. With home purchases by private individuals, the historic low interest rates off-set increases in the market value of the housing stock. Monthly housing costs of higher priced homes at lower interest rates approximate the monthly housing costs of lower priced homes at higher interest rates. In the case of a City agency or non-profit organization buying housing stock for rehabilitation and resale or for preservation, the costs of purchasing a home outright at higher prices can reduce the number of homes that can be purchased or reduce the funds available for rehabilitation activities. |

Table 52 – Influence of Market Conditions

Median Household Income



Median Household Income

SP-35 Anticipated Resources - 91.215(a)(4), 91.220(c)(1,2)

Introduction

The City of Little Rock uses multiple resources to carry out activities that benefit low and moderate-income residents. Several City departments also receive funding that addresses needs listed in the Consolidated Plan. As an entitlement city, and participating jurisdiction, Little Rock expects to receive the following grants from the U.S. Department of Housing and Urban Development (HUD):

Anticipated Resources

| Program | Source of Funds | Uses of Funds | Expected Amount Available Year 1 | | | | Expected Amount Available Remainder of ConPlan \$ | Narrative Description |
|---------|------------------|--|----------------------------------|--------------------|--------------------------|-----------|---|---|
| | | | Annual Allocation: \$ | Program Income: \$ | Prior Year Resources: \$ | Total: \$ | | |
| CDBG | public - federal | Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services | 1,346,728 | 0 | 63,863 | 1,410,591 | 5,000,000 | Community development activities directed toward neighborhood revitalization, economic development, and improved community facilities and services. |

| Program | Source of Funds | Uses of Funds | Expected Amount Available Year 1 | | | | Narrative Description |
|---------|------------------|---|----------------------------------|--------------------|--------------------------|-----------|--|
| | | | Annual Allocation: \$ | Program Income: \$ | Prior Year Resources: \$ | Total: \$ | |
| HOME | public - federal | Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA | 530,788 | 200,000 | 297,908 | 1,028,696 | Expand the supply of decent and affordable rental and ownership housing for low and very-low income residents. |
| HOPWA | public - federal | Permanent housing in facilities Permanent housing placement Short term or transitional housing facilities STRMU Supportive services TBRA | 328,720 | 0 | 0 | 328,720 | Provides housing assistance supportive services for low-income people with HIV/AIDS and their families. |
| | | | 328,720 | 0 | 0 | 328,720 | 1,200,000 |

Table 53 - Anticipated Resources

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City will use a combination of public and private funding to carry out affordable housing activities during the period covered by this Plan. All applications for funding will require an equity investment in the projects by the applicant, and most projects will also require funding from local financial institutions. Available funding from the Arkansas Housing Trust Fund will also be used on substantial/moderate rehabilitation projects.

In the developing of affordable housing by non-profit organizations, such as Community Development Corporations (CDC) and Community Housing Development Organizations (CHDO), the funds received from City are considered gap financing so they must apply for additional funds to complete their projects. Other sources of funding have been provided by Federal Home Loan Bank, Arkansas Development Finance Authority, area banks, and private donations.

The City has in the past and may continue to make available funding from its Affordable HOME Program for use in construction of affordable homes for sale to low-income persons and families. All program income resulting from the sale of the homes is utilized for further affordable housing development. When leveraged with other existing funds, this resource is a valuable component of the City's plan to provide an increased supply of quality affordable housing.

Match fund requirements for the HOME Program will be provided by non-cash contributions from special needs projects funded in-part by the City in an amount equal to 25% of the 2016 HOME allocation less administration. The total non-cash contribution is a result of the direct costs of social/professional services provided to residents of HOME-assisted units. The total matching contribution from special needs projects currently available is \$2,273,813.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The City of Little Rock has created a Land Bank and appointed a Land Bank Commission. The mission of the Land Bank Commission is to reverse blight, increase home ownership and stability of property values, provide affordable housing, improve the health and safety of neighborhoods within the City of Little Rock, and maintain the architectural fabric of the community through study, acquisition, and disposition of vacant, abandoned, tax delinquent, and City lien property while collaborating with citizens, neighborhood, developers, non-profit organizations and other governmental agencies. In 2012, CDBG funds in the amount of \$133,170 were awarded to the Land Bank Commission to facilitate the redevelopment of the properties.

The City owns several facilities that are used to address the needs identified in the plan. They are the Willie Hinton Neighborhood Resource Center, Martin Luther King Legacy Center, Nathaniel W. Hill

Community Complex, Ottenheimer Community and Therapeutic Center, and Jericho Way Day Resource Center for Homeless.

The Willie Hinton Neighborhood Resource Center and Martin Luther King Legacy Centers are located in a low/mod area and provide a variety of public service activities to low-income residents. Health care services through St. Vincent Medical Center are provided at the Nathaniel W. Hill Community Complex. The clinic is a long-stand beneficiary of CDBG funding to provide health and dental services for low-income individuals and families.

The Ottenheimer Community and Therapeutic Center under the City's Park and Recreation Division was completed in 2012 with CDBG funding. The new building includes spaces for recreation as well as computer and cooking use by the community. It is also be the home for the City's Therapeutic Recreation Division for people with disabilities.

The Jericho Way Day Resource Center with the assistance of CDBG funding opened in June 2013 to meet the needs of the homeless and working poor population. Over 28,000 clients have visited the Center since its inception. The Center works to identify and provide services for those in need with an ultimate goal of transitioning individuals out of homelessness. The Center provides food, clothing, showers, and transportation. Also clients can receive individual case management, access to computers and internet, a place to receive and send mail, housing referrals, job counseling and a place to retreat from the elements.

Discussion

The City has programmed approximately \$2.7 million from the CDBG, HOME, and HOPWA programs for the FY 2016 program year. These funds will be used to operate a range of private and public services as described later in the Annual Action Plan.

SP-40 Institutional Delivery Structure – 91.215(k)

Explain the institutional structure through which the jurisdiction will carry out its consolidated plan including private industry, non-profit organizations, and public institutions.

| Responsible Entity | Responsible Entity Type | Role | Geographic Area Served |
|----------------------------------|--------------------------|--|------------------------|
| LITTLE ROCK | Government | Economic Development Homelessness Non-homeless special needs Ownership Planning Rental neighborhood improvements public facilities public services | Jurisdiction |
| LITTLE ROCK HOUSING AUTHORITY AR | PHA | Public Housing | Region |
| Arkansas AIDS Foundation, Inc. | Non-profit organizations | Homelessness | Region |

Table 54 - Institutional Delivery Structure

Assess of Strengths and Gaps in the Institutional Delivery System

The institutional delivery system in Little Rock is well coordinated and spans a range of community needs. The City has many years of experience managing and implementing the programs addressed in the Consolidated Plan, as well as working with outside agencies that fill some of the needs as outlined in the Consolidated Plan.

Availability of services targeted to homeless persons and persons with HIV and mainstream services

| Homelessness Prevention Services | Available in the Community | Targeted to Homeless | Targeted to People with HIV |
|---|----------------------------|----------------------|-----------------------------|
| Homelessness Prevention Services | | | |
| Counseling/Advocacy | X | X | |
| Legal Assistance | X | X | |
| Mortgage Assistance | X | | |
| Rental Assistance | X | X | |
| Utilities Assistance | X | X | |
| Street Outreach Services | | | |
| Law Enforcement | X | X | |
| Mobile Clinics | | | |
| Other Street Outreach Services | X | X | |
| Supportive Services | | | |
| Alcohol & Drug Abuse | X | X | |
| Child Care | X | X | |
| Education | X | X | |
| Employment and Employment Training | X | X | |
| Healthcare | X | X | |
| HIV/AIDS | X | X | X |
| Life Skills | X | X | |
| Mental Health Counseling | X | X | |
| Transportation | X | X | |
| Other | | | |
| | | | |

Table 55 - Homeless Prevention Services Summary

Describe how the service delivery system including, but not limited to, the services listed above meet the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth)

The services targeted to homeless persons and persons with HIV/AIDS and mainstream services are made available through the coordination of services provided by the array of non-profit service providers that constitute Arkansas AIDS Foundation. These organizations partner with each other, the City, and mainstream service providers to provide a wide ranging response to the service needs of homeless persons and persons with HIV/AIDS, particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth.

Describe the strengths and gaps of the service delivery system for special needs population and persons experiencing homelessness, including, but not limited to, the services listed above

The service providers in Little Rock work closely together to provide a continuum of services in response to needs identified through surveys of homeless persons and general observations of the providers. Providers in Little Rock are particularly strong in the areas of mental health services, employment training, and life skills training. Gaps exist in emergency shelter capacity. There are not enough beds on a typical night.

Provide a summary of the strategy for overcoming gaps in the institutional structure and service delivery system for carrying out a strategy to address priority needs

1. Work with non-profit organizations to address community needs and provide support to federal and non-federal funding initiatives.
2. Work with private industry to address important issues that hamper housing and community development efforts.
3. Identify opportunities to create private/public partnerships for project finance and development to leverage federal funds.

SP-45 Goals Summary – 91.215(a)(4)

Goals Summary Information

| Sort Order | Goal Name | Start Year | End Year | Category | Geographic Area | Needs Addressed | Funding | Goal Outcome Indicator |
|------------|---|------------|----------|--------------------|-----------------|---|----------------------|--|
| 1 | DH 1.1 Rehab of owner-occupied housing (CDBG) | 2016 | 2020 | Affordable Housing | CITY-WIDE | Housing Rehabilitation and Reconstruction | CDBG: \$4,444,425 | Homeowner Housing Rehabilitated: 375 Household Housing Unit |
| 2 | DH 1.2 Substantial/moderate rehabilitation (HOME) | 2016 | 2020 | Affordable Housing | CITY-WIDE | Housing Rehabilitation and Reconstruction | HOME: \$2,852,952 | Homeowner Housing Rehabilitated: 125 Household Housing Unit |
| 3 | DH 2.1 New Construction of owner/rental housing | 2016 | 2020 | Affordable Housing | CITY-WIDE | Housing Development | HOME: \$1,025,132 | Rental units constructed: 5 Household Housing Unit |
| 4 | DH 2.2 Housing Assistance for Homebuyers (HOME) | 2017 | 2020 | Affordable Housing | CITY-WIDE | Housing Assistance | | Homeowner Housing Added: 10 Household Housing Unit |
| 5 | DH 2.3 Volunteer Supported Rehabilitation (CDBG) | 2016 | 2020 | Affordable Housing | CITY-WIDE | Housing Rehabilitation and Reconstruction | CDBG: \$95,000 | Homeowner Housing Rehabilitated: 75 Household Housing Unit |

Consolidated Plan

LITTLE ROCK

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| Sort Order | Goal Name | Start Year | End Year | Category | Geographic Area | Needs Addressed | Funding | Goal Outcome Indicator |
|------------|---|------------|----------|----------------------------|-----------------|---|--------------------|---|
| 6 | DH 2.4 New Construction of owner-occupied Housing | 2016 | 2020 | Affordable Housing | CITY-WIDE | Housing Development | HOME: \$1,000,000 | Homeowner Housing Added: 15 Household Housing Unit |
| 7 | DH 2.5 Housing Assistance for Person with AIDS | 2016 | 2020 | Affordable Housing | CITY-WIDE | Emergency Housing Assistance | HOPWA: \$1,643,600 | Housing for People with HIV/AIDS added: 250 Household Housing Unit |
| 8 | SL 1.1 Health and Dental Services (CDBG) | 2016 | 2020 | Non-Homeless Special Needs | CITY-WIDE | Health Services/Substance Abuse | CDBG: \$825,000 | Public service activities other than Low/Moderate Income Housing Benefit: 17500 Persons Assisted |
| 9 | SL 1.2 Senior Services/Meals on Wheels | 2016 | 2020 | Non-Homeless Special Needs | CITY-WIDE | Meals/Food Pantry/Meals on Wheels | CDBG: \$290,000 | Public service activities other than Low/Moderate Income Housing Benefit: 375 Persons Assisted |
| 10 | SL 1.3 Homeless Services (CDBG) | 2017 | 2020 | Homeless | CITY-WIDE | Homeless Prevention and Emergency Assistance Mental Health Services/Supportive Services | | |

| Sort Order | Goal Name | Start Year | End Year | Category | Geographic Area | Needs Addressed | Funding | Goal Outcome Indicator |
|------------|---|------------|----------|-----------------------------------|-----------------|--|-------------------|---|
| 11 | SL 1.4 Other Special Needs (CDBG) | 2017 | 2020 | Non-Homeless Special Needs | CITY-WIDE | Youth Services Child Care Services Disability Services Senior Services Health Services/Substance Abuse | | |
| 12 | SL 3.1 Public Facilities/Park and Rec Repairs | 2017 | 2020 | Non-Housing Community Development | CDBG | Public and Community Facilities Parks and Recreation Facilities | | |
| 13 | SL 3.2 Senior Center Services (CDBG) | 2016 | 2020 | Non-Homeless Special Needs | CITY-WIDE | Senior Services | CDBG: \$50,000 | Public service activities other than Low/Moderate Income Housing Benefit: 100 Persons Assisted |
| 14 | SL 3.3 Infrastructure | 2017 | 2020 | Non-Housing Community Development | CDBG | Infrastructure - Streets and Sidewalks | | |

Table 56 – Goals Summary

Goal Descriptions

| | | |
|---|-------------------------|---|
| 1 | Goal Name | DH 1.1 Rehab of owner-occupied housing (CDBG) |
| | Goal Description | Provision of housing delivery and owner-occupied housing rehabilitation to very low and low-income households. |
| 2 | Goal Name | DH 1.2 Substantial/moderate rehabilitation (HOME) |
| | Goal Description | Programs will be offered to assist low and moderate income owner-occupants with the rehabilitation of their homes. Up to \$25,000 may be utilized to assist homeowners who are very low-income and at least 62 years of age or disabled. Assistance will also be provided to low-income homeowners through Leverage Loan Program which provides a combination loan/deferred payment loan. |
| 3 | Goal Name | DH 2.1 New Construction of owner/rental housing |
| | Goal Description | Reserved allocation of HOME funds for use by Community Housing Development Organizations (CHDOs) for production of affordable housing. |
| 4 | Goal Name | DH 2.2 Housing Assistance for Homebuyers (HOME) |
| | Goal Description | Provision of closing costs and down payment assistance for homebuyers. |
| 5 | Goal Name | DH 2.3 Volunteer Supported Rehabilitation (CDBG) |
| | Goal Description | Installation of wheelchair ramps for handicapped individuals to benefits low-income households. |
| 6 | Goal Name | DH 2.4 New Construction of owner-occupied Housing |
| | Goal Description | New construction of homes with program income funds. |

| | | |
|----|-------------------------|---|
| 7 | Goal Name | DH 2.5 Housing Assistance for Person with AIDS |
| | Goal Description | Provide housing assistance and appropriate services to enable low-income HIV positive individuals to remain in their homes and reduce their risk of homelessness. |
| 8 | Goal Name | SL 1.1 Health and Dental Services (CDBG) |
| | Goal Description | Provision of health and dental services to low-income clients |
| 9 | Goal Name | SL 1.2 Senior Services/Meals on Wheels |
| | Goal Description | Provision of meals for elderly low-income clients. |
| 10 | Goal Name | SL 1.3 Homeless Services (CDBG) |
| | Goal Description | Provision of services for the homeless. |
| 11 | Goal Name | SL 1.4 Other Special Needs (CDBG) |
| | Goal Description | Provision of services to persons with other special needs. |
| 12 | Goal Name | SL 3.1 Public Facilities/Park and Rec Repairs |
| | Goal Description | Rehabilitation of public facilities. |
| 13 | Goal Name | SL 3.2 Senior Center Services (CDBG) |
| | Goal Description | Provision of activities for elderly residents citywide. |
| 14 | Goal Name | SL 3.3 Infrastructure |
| | Goal Description | Construction or reconstruction of sidewalks and drainage. |

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.315(b)(2)

Over the five-year period of the Strategic Plan, the City of Little Rock will assist:

- 375 homeowners with rehabilitation/minor repairs,
- 125 homeowners with major repairs/reconstruction,
- 15 new housing units developed by CHDOs,
- 75 volunteer assisted wheelchair ramp installations,
- 250 housing units for HIV/AIDS patients, and
- 15 new homes for potential homebuyers.

SP-50 Public Housing Accessibility and Involvement – 91.215(c)

Need to Increase the Number of Accessible Units (if Required by a Section 504 Voluntary Compliance Agreement)

At this time the housing authority has been approved for RAD conversion. On February 22nd, 2015, HUD awarded a Commitment to enter into a Housing Assistance payment Contract (“CHAP”) for nine properties. They have selected two developers to complete the conversions from public housing to Project Based Rental Assistance (“PBRA”).

MHA’s goal is to ensure it is compliant with the requirements of Section 504 of the Rehabilitation Act of 1973, which requires that properties with 15 or more units have a minimum of 5 percent mobility accessible units and two percent of the units must be for visual/audio impairments.

RAD Physical Conditions assessments will be performed at each site as a condition of the CHAPS and the information obtained from the assessment will be evaluated to ensure 504 accessibility needs and mechanical conditions of the sites are met.

Activities to Increase Resident Involvements

Residents have the ability to seek election as a Resident Council officer, which are elected by the residents of their community. The residents are encouraged to attend the monthly resident meetings and to work closely with the site managers and service coordinator, in order to provide input regarding their vision as to the services they think would assist them with improving their quality of life and helping them become more self-sufficient. The residents have expressed interest in the following activities: Zumba, Arts and Crafts, Literacy Classes, 40 Days to Freedom, Bingo, Bible Study, Jewelry Making and Computer Classes.

Is the public housing agency designated as troubled under 24 CFR part 902?

No

Plan to remove the ‘troubled’ designation

NA

SP-55 Barriers to affordable housing – 91.215(h)

Barriers to Affordable Housing

There are no known barriers to affordable housing resulting from public policies of the City of Little Rock.

Public Policies - The City's zoning ordinance, development code and public policies were examined to reveal any current ordinances or policies that create barriers to affordable housing. Little Rock's land development codes and zoning regulations address affordable housing and the provision of making allowances through the code to allow the construction of a variety of types of housing including single family and multifamily housing. Development regulations provide for the consideration of variances to development barriers that affect the feasibility of producing housing within the jurisdictions. Regulations allow unrelated persons to reside in a single family structure by right without specific use or conditional use permits and has adequate provisions for group homes and special needs populations.

Affordable Housing - The City's Zoning and Development Policies do not provide incentives such as inclusionary zoning for developers to increase the production of affordable housing, and do not by policy provide for reduced fees or expedited permitting and zoning to all developers who propose affordable housing. While these incentives are not mandated by city policy the city does consider such request on a case by case basis as a means of increasing affordable housing.

Residential Investment – Current City policies do not provide specific actions for residential Investment.

Strategy to Remove or Ameliorate the Barriers to Affordable Housing

None needed.

SP-60 Homelessness Strategy – 91.215(d)

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The first homelessness objective provides that City staff continue its work with the Little Rock/Central Arkansas Continuum of Care (CoC). The CoC also conducts yearly PIT counts of the homeless and conducts a yearly survey of the homeless. City staff participates in the counts and surveys. The PIT counts work to reach out to homeless persons, including unsheltered persons, and assess individual and family needs, contributing to the consultation brought to the Consolidated Plan forums and survey from which priorities are formed.

Addressing the emergency and transitional housing needs of homeless persons

The Strategic Plan provides that the City provide support for non-profit homeless providers who work with organizations to manage transitional housing units. The City also provides funding for organizations that offer emergency shelters through the CDBG program.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.

The Strategic Plan supports efforts to provide permanent supportive housing, including special needs populations. The plan also provides for expansion of services for the prevention of homelessness through emergency assistance.

Help low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families who are likely to become homeless after being discharged from a publicly funded institution or system of care, or who are receiving assistance from public and private agencies that address housing, health, social services, employment, education or youth needs

The plan provides support for homelessness prevention and rapid re-housing programs in an effort to prevent evictions and the homelessness that would ensue.

SP-65 Lead based paint Hazards – 91.215(i)

Actions to address LBP hazards and increase access to housing without LBP hazards

Goal: Increase the inventory of lead safe housing units.

Strategies:

- Continue to meet HUD lead-based paint abatement standards in housing rehabilitation programs.
- Expand the stock of lead safe housing units through housing initiatives.
- Obtain training for program staff on lead hazard evaluation and reduction
- Establish working relationships with lead professionals and key partners, such as risk assessors and clearance technicians, public health departments, and HUD lead grantees.
- Create procedures for determining when it is more cost effective to presume that lead hazard are present, and when it makes sense to evaluate a property.

How are the actions listed above related to the extent of lead poisoning and hazards?

The effectiveness of the programs operated by Little Rock work through the City's housing rehabilitation programs. These programs provide rehabilitation work on some of the oldest housing stock in the city, which is typically in the worst condition and most likely to have lead-based paint hazards. To the extent that lead-based paint hazards are found in the older housing stock, these programs address the issue directly.

How are the actions listed above integrated into housing policies and procedures?

Little Rock currently performs visual inspections of housing units included in their housing programs. Where defective paint is observed, surfaces are prepped and repainted, following abatement guidelines provided by HUD. All rehabilitation and down-payment assistance programs include provisions requiring that all painted surfaces be in good condition.

SP-70 Anti-Poverty Strategy – 91.215(j)

Jurisdiction Goals, Programs and Policies for reducing the number of Poverty-Level Families

Several of the City's Consolidated Plan goals and objectives address issues related to poverty and assisting those who fall below the poverty level. Examples include:

- Address non-housing community development for special needs populations through public service programs;
- Programs targeting youth, providing education enrichment and job preparedness activities,
- Food and nutrition programs offered to seniors; and
- Continue to collaborate with homeless providers to support CoC services.

How are the Jurisdiction poverty reducing goals, programs, and policies coordinated with this affordable housing plan

Activities to reduce the number of poverty-level families will center around strengthening existing collaborations and seeking new ways to partner with agencies and organizations that work directly with poverty-level households to provide intervention and assistance services. Such services may include but are not limited to: counseling, substance abuse, mental health treatment, health services, adult education and job re/training, employment assistance, financial management and credit counseling, parenting programs, after-school and day care assistance programs, and interim cash assistance programs with respect to paying for food, shelter and utility bills.

The City will continue to notify such agencies of funding opportunities to enable them to continue providing and/or expanding their services.

Given the City's limited financial resources and that the majority of factors affecting a family's poverty-level status are typically beyond the control of City policies, the extent to which the proposed strategies will reduce and/or assist in reducing the number of poverty-level families is difficult to gauge. In the coming future, Community Development will work with the community to address deficiencies and attempt to measure the impact of the CDBG and HOME programs in reducing and/or preventing poverty.

SP-80 Monitoring – 91.230

Describe the standards and procedures that the jurisdiction will use to monitor activities carried out in furtherance of the plan and will use to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

The purpose of monitoring and coordination is to ensure the community input and participation throughout the development of the Consolidated Plan, build public/private partnerships to implement the Plan, while monitoring and evaluating the goals, strategies and program outcomes.

The coordination of various resources, including funding sources, departments, agencies, people and organizations, facilities and programs, to achieve the stated objectives is addressed in detail in the adopted Citizen Participation Plan. Starting with the identification of needs and ending with specific funding allocations for priority strategies, the process involves citizen participation and agencies representing housing, community development, and human services interests, both public and private, throughout Little Rock.

The City of Little Rock Community Development Department is responsible for monitoring activities relates to the Community Development Block Grant and HOME. The programs and activities proposed for the 2016-2020 Consolidated Plan will be monitored annually basis in each given program year. The City will monitor its performance in meeting the strategic goals outlined in the Consolidated Plan by referring back to the Annual Action Plan at least annually.

Timeless of expenditures is of utmost importance. A comprehensive implementation schedule has been developed to ensure that CDBG and HOME funding on the specific projects and activities is spent in a timely fashion. Sub- recipients will be monitored at least on a bi-annual basis. Sub-recipients who fail to report to the Community Development Department office as required in their grant agreements may be monitored more often. If an organization has been monitored and found to be out of compliance, the Department will provide additional assistance to that organization to address any deficiencies identified. Progress notes and findings will be noted in the CDBG and HOME files maintained by the Department to document monitoring activities.

HOME will follow a risk-based monitoring plan.