

## **Department of Planning and Development**

723 West Markham Street Little Rock, Arkansas 72201-1334 Phone: (501)371-4790 Fax: (501)371-4546

## MEMORANDUM

SUBJECT: End of Authority in Extraterritorial Jurisdiction Effective August 5, 2025

DATE: August 5, 2025

Pursuant to the enactment of Act 314 of 2025 by the Arkansas General Assembly, the City of Little Rock will no longer exercise the City will no longer exercise any municipal authority or regulatory control outside the City's incorporated boundaries, effective August 5, 2025.

Effective August 5, 2025, the City will no longer perform or accept any planning, permitting, inspection, or land use-related activities outside the incorporated city limits.

For decades, Arkansas municipalities were permitted to extend planning and development regulations several miles beyond their city limits, an area known as the extraterritorial jurisdiction (ETJ). This included subdivision review, building inspection, zoning and land use review, and enforcement for property in unincorporated Pulaski County.

Act 314 of 2025, enacted by the Arkansas General Assembly, formally repeals this authority statewide, meaning cities may no longer regulate land use or development outside their official boundaries.

In response, effective August 5<sup>TH</sup> the City will cease enforcement of any municipal ordinances, codes, or regulations in the former ETJ. Ord. 22,651 was adopted on September 2<sup>nd</sup> by the Board of Directors to bring the City's codes and planning policies into full compliance with this change in state law.

What this means for property owners the area of Pulaski County formerly in the ETJ:

- You are no longer subject to City of Little Rock planning or development regulations unless your property lies within the incorporated city limits.
- Land use matters, including subdivision and building regulations, are now fully governed by Pulaski County and applicable state agencies.
- The City will continue to maintain planning documents that may include areas outside the city for advisory purposes, supporting long-range regional coordination.
- If your property is annexed into the City in the future, municipal plans and regulations will apply at that time.



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 To receive municipal services provided by the City of Little Rock—such as zoning, permitting, and wastewater—properties must first be annexed into the city limits.

This change does NOT affect the following services:

- Police, fire, or emergency response services within city limits
- City-provided utilities and infrastructure projects within the City of Little Rock or provided through existing agreements to serve
- Trash, recycling, and code enforcement services within incorporated areas
- Any existing agreements between the City and Pulaski County related to public safety, transportation, or regional planning
- Pulaski County's authority over unincorporated areas those regulations remain in effect

Residents or property owners with questions about development or permitting in unincorporated areas should now contact the Pulaski County Planning & Development Department.

## **Contact Info:**

Pulaski County Planning & Development (501) 340-8260 3200 Brown St, Little Rock, AR 72204

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PUI	LASKI	COUNTY	IN	COM	PLIA	NCE '	WITH	ACT	314	OF	2025,	TO
AM	END	ORDIN	ANC	ES	AND	CI	TY	COD	E	PRO	VISI	ONS
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WHEREAS, pursuant to Arkansas Code Annotated § 14-56-413, municipalities were previously authorized to exercise extraterritorial jurisdiction within areas beyond their corporate limits; and,

WHEREAS, pursuant to Arkansas Code Annotated § 14-56-413, the extraterritorial jurisdiction within areas beyond their corporate limits for municipalities of one hundred fifty thousand (150,000) population and greater, was three (3) miles; and,

WHEREAS, prior to the enactment of Act 314 of 2025, municipalities, including the City of Little Rock, were authorized to exercise extraterritorial jurisdiction in unincorporated areas pursuant to Arkansas Code Annotated §§ 14-56-413, 14-17-208, 14-56-417, 14-56-422, 14-38-101, 14-40-208, 14-284-207, 17-28-305, 18-15-1702, 18-15-1703 and related statutes; and

WHEREAS, such authority included regulation of land subdivision, plat approval, building inspection, and other land use and infrastructure matters within a three (3) mile radius of city boundaries for municipalities with populations over 150,000; and

WHEREAS, the Arkansas General Assembly enacted Act 314 of 2025, which repeals such authority and requirements, thereby prohibiting municipalities from exercising authority over areas outside their incorporated boundaries; and

WHEREAS, the City of Little Rock desires to bring its ordinances, policies, and regulations into compliance with state law by formally repealing or amending all code sections and planning policies that rely on or implement extraterritorial jurisdiction; and

**WHEREAS,** it is in the public interest to clarify that the City of Little Rock will no longer exercise such authority outside its corporate limits after the effective date of Act 314 of 2025;

WHEREAS, Arkansas Code Annotated § 14-56-403 authorizes municipalities to prepare and maintain municipal plans to promote, in accordance with present and future needs, the safety, morals, order, convenience, prosperity, and general welfare of the citizens; and,

1	WHEREAS, Act 314 of 2025 does not prohibit municipalities from preparing or updating
2	municipal planning documents that include areas outside city limits, provided such documents are not
3	enforced or implemented as binding regulation within unincorporated areas; and
4	WHEREAS, the City of Little Rock wishes to clarify that while it no longer exercises jurisdiction
5	outside its boundaries, it may continue to develop and maintain long-range, comprehensive, municipal
6	planning documents that reflect and promote the intent of Arkansas Code Annotated § 14-56-403 and serve
7	as guidance for voluntary coordination with Pulaski County and other regional partners.
8	WHEREAS, the proposed ordinance was reviewed by the Little Rock Planning Commission at
9	their regularly scheduled meeting on August 14, 2025 and was unanimously approved.
10	NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF DIRECTORS OF THE
11	CITY OF LITTLE ROCK, ARKANSAS:
12	Section 1. Repeal of Extraterritorial Jurisdiction. The City of Little Rock shall no longer assert,
13	exercise, or enforce extraterritorial jurisdiction or control in any unincorporated areas of Pulaski County
14	pursuant to Arkansas Code Annotated § 14-56-413 or any similar provisions repealed by Act 314 of 2025.
15	Nothing in this Ordinance shall be construed to authorize enforcement of any municipal ordinance,
16	regulation, or requirement in any area outside the incorporated boundaries of the City of Little Rock.
17	Section 2. Municipal Code Amendments. All provisions of the Little Rock Code of Ordinances
18	that refer to extraterritorial jurisdiction are hereby amended to reflect the repeal of such authority, where
19	pursuant to Act 314 of 2025. These include:
20	Little Rock, Ark, Rev. Code Chapter 23-2 "Planning Jurisdiction" is amended as follows:
21	The city's planning jurisdiction shall be as shown in the following map. Such jurisdiction is the
22	corporate limits of the City of Little Rock Arkansas, stated in terms of boundary point identification, is as
23	follows. In the event of a conflict between the map and the boundary point identification, the boundary
24	point identification controls:
25	(1)STARTING at the intersection of the centerline of the Arkansas River and the East-West
26	centerline of Section 35, T-3-N, R-14-W;
27	(2)THENCE, West along the East-West centerline of Section 35 through 32, to the NW corner of
28	the SW 1/4, Section 32, T-3 N, R-14-W;
29	(3)THENCE, South along the West boundary line of said Section, to the SW comer of Section 32,
30	T-3-N, R-14-W;
31	(4)THENCE, West along the North boundary line of Sections 5 and 6, T-2-N, R-14-W, to the NW
32	corner of Section 6, T-2 N, R-14-W;
33	(5)THENCE, South along the West boundary line of said Section, to the SE corner of the NE 1/4,
34	Section I, T-2 N, R-15-W;

1	(6)THENCE, West along the East-West centerline of Section 1, T-2-N, T-15-W to the NW corner
2	of the SE 1/4 said Section;
3	(7)THENCE, South along the North-South centerline of said Section, to the SW corner of the SE
4	¼, Section 1, T-2 N, R-15-W;
5	(8)THENCE, West along the South boundary line of said Section, to the NW corner of Section 12,
6	T-2-N, R-15-W;
7	(9)THENCE, South along the West boundary line of said Section, to the NE corner of the SE1/4,
8	Section 11, T-2-N, R-15-W;
9	(10)THENCE, West along the East-West centerline of said Section, to the NW corner of NE 1/4,
10	SE1/4, Section 11, T-2-N, R-15-W;
11	(11)THENCE, South along the East North-South quarterline of Sections 11, 14 and 23, T-2-N, R-
12	15-W, to the NW corner of the SE1/4, Section 23, T-2-N, R-15-W;
13	(12)THENCE, East along the South East-West quarterline of said section, to the NE corner of SE1/4,
14	SE1/4, Section 23, T-2-N, R-15-W;
15	(13)THENCE, South along the East boundary line of Sections 23 and 26, to the SW corner NW 1/4,
16	NW 1/4 of Section 25, T-2 N, R-15-W;
17	(14)THENCE, East along the North East-West quarterline of Section 25, T-2-N, R-15-W, to the
18	NE corner of the SE ¼, NW ¼, of said Section;
19	(15)THENCE, South along the North South centerline of said Section, to the SW corner of the
20	SE1/4, Section 25, T-2-N, R-15-W;
21	(16)THENCE, East along the South boundary line of Sections 25 and 30, T-2-N, R-14-W to the
22	NE corner of the NW1/4, NW1/4, Section 31, T 2 N, R-14-W;
23	(17)THENCE, South along the West North-South quarterline of Section 31, to the SE corner of the
24	SW1/4, SW1/4, Section 31, T-2-N, R-14-W;
25	(18)THENCE, East along the North boundary line of Section 6, T-1-N, R-14-W to the NW comer
26	of the NE¼, NE¼, Section 6, T-1 N, R-14-W;
27	(19)THENCE, South along the East North-South quarterline of the said Section, to the SW corner
28	of the SE1/4, SE1/4, Section 6, T-1-N, R-14-W;
29	(20)THENCE, East along the South boundary line of said Section, to the NW corner of Section 8,
30	T-1-N, R-14-W;
31	(21)THENCE, South along the West boundary line of Section 8, T-1-N, R-14-W, to the NW corner
32	of the SW 1/4, Section 8, T-1-N, R-14-W;
33	(22)THENCE, East along the East-West centerline of said Section to the NW corner of the NE 1/4,
34	SE¼ of said Section;

1	(23)THENCE, South along the East North South quarterline of said Section, to the SW corner of
2	the SE1/4, SE1/4, Section 8, T-1-N, R-14-W;
3	(24)THENCE, East along the South boundary line of Sections 8 and 9, T-1-N, R-14-W to the NE
4	corner of the NW 1/4, Section 16, T-1 N, R-14-W;
5	(25)THENCE, South along the North South centerline of said section, to the SW corner of the
6	NE <sup>1</sup> / <sub>4</sub> , Section 16, T-1-N, R-14-W;
7	(26)THENCE, East along the East-West centerline of Sections 16 and 15, T-1-N, R-14-W, to the
8	NE corner of the NW1/4, SW1/4, of Section 15, T 1-N, R-14-W;
9	(27)THENCE, South along the West North-South quarterline of said Section, to the SE corner of
10	the SW1/4, SW1/4, Section 15, T-1-N, R-14-W;
11	(28)THENCE, East along the South boundary line of said Section, to the NW corner of Section 23,
12	T-1-N, R-14-W;
13	(29)THENCE, South along the West boundary line of Sections 23 and 26, T-1-N, R-14-W to the
14	SW comer of the NW1/4, Section 26, T-1-N, R-14-W;
15	(30)THENCE, West along the East-West centerline of Section 27, T-1-N, R-14-W, to the SW
16	comer of the SE1/4, NE1/4, Section 27, T-1-N, R-14-W;
17	(31)THENCE, South along the East North-South quarterline of Sections 27 and 34, to the SW
18	comer of the SE1/4, SE1/4, Section 34, T-1 N, R-14-W (Saline County Line);
19	(32)THENCE, East along the Pulaski-Saline County Line to the NW corner of Section 6, T-1-S,
20	R-13-W;
21	(33)THENCE, South along the Pulaski-Saline County Line to the Town of Alexander city limits;
22	(34)THENCE, following the Town of Alexander city limits, to a point on the South boundary line
23	of Section 18, T-1-S, R-13-W where said city limits intersects with the Pulaski-Saline County Line;
24	(35)THENCE, East along the Pulaski-Saline County Line, to the NE corner of Section 24, T-1-S,
25	R-13-W;
26	(36)THENCE, South along the Pulaski-Saline County Line, to the SE corner of Section 30, T-1-S,
27	R-12-W;
28	(37)THENCE, East along the South boundary line of Section 30, T-1-S, R-12-W, to the SW corner
29	of the SE 1/4, said Section;
30	(38)THENCE, North along the North-South centerline of the said Section, to the NW corner of the
31	SE 1/4, Section 30, T-1-S, R-12-W;
32	(39)THENCE, East along the East-West centerline of Sections 30 and 29, T-1-S, R-12-W, to the
33	SW corner, SE <sup>1</sup> / <sub>4</sub> , NW <sup>1</sup> / <sub>4</sub> , Section 29, T-1-S, R-12-W;
34	(40)THENCE, North along the West North-South quarterline of said Section, to the NW comer of
35	the SE1/4, NW1/4, Section 29, T-1-S, R-12-W;

1 (41) THENCE, East along the North East-West quarterline of said Section, to the NE corner of the 2 SE1/4, NW1/4, Section 29, T-1-S, R-12-W; 3 (42)THENCE. North along the North South centerline of said Section, to the NW corner of the 4 NE<sup>1</sup>/<sub>4</sub>, Section 29, T-1-S, R-12-W; 5 (43) THENCE, East along the North boundary of said Section, to the SW corner of Section 21, T-6 1-S. R-12-W: 7 (44)THENCE, North along the West boundary line of said Section, to the NW corner of the SW1/4, 8 Section 21, T-1-S, R-12-W; 9 (45) THENCE, East along the East-West centerline of Sections 21 through 22, T-1-S, R-12-W, to 10 the SE corner of the NW1/4, Section 23, T-1-S, R-12-W; (46)THENCE, North along the West boundary line of Section 23, T-1-S, R-12-W to the NW corner 11 12 of said Section: 13 (47)THENCE, East along the South boundary line of Section 14, T.1-S, R. 12-W to the SE corner 14 of the SW 1/4 of said Section; 15 (48)THENCE, North along the mid North-South line of said Section to the NE corner of the NW 16 1/4 said Section: 17 (49) THENCE, North along the East boundary line of Sections 11, T-1-S, R-12-W, to the SW corner 18 of the NW 1/4, Section 12, T-1-S, R-12-W; 19 (50)THENCE, East along the East-West centerline of said Section, to the NE corner of the SE 1/4, 20 Section 12, T-1-S, R-12-W; 21 (51)THENCE, North along the East boundary line of said Section, to the SW corner of the NW 1/4, 22 NW 1/4, Section 7, T-1-S, R-11-W; 23 (52)THENCE, East along the North East-West quarterline of said Section, to the SW corner of the 24 NE 1/4, NE 1/4, Section 7, T-1-S, R-11-W; 25 (53) THENCE, North along the East North-South quarterline of said Section, to the NW corner of 26 the NE1/4, NE1/4, Section 7, T-1-S, R-11-W; 27 (54)THENCE, East along the North boundary line of said Section, to the SW corner of Section 5, 28 T-1-S, R-11-W; 29 (55)THENCE, North along the West boundary line of said Section, to the SW corner of the NW 1/4, 30 NW 1/4. Section 5. T-1-S. R-11-W; 31 (56)THENCE, East along the North East-West quarterline of said Section, to the SE corner of the 32 NE 1/4, NE 1/4, Section 5, T-1-S, R-11-W; 33 (57)THENCE, North along the East boundary line of Section 5, T-1-S, R-11-W to the NE corner 34 of said Section:

1	(58)THENCE, East along the South boundary line of Sections 32 and 33, T-1-N, R-11-W to the SE
2	corner of Section 33, T-1-N, R-11-W;
3	(59)THENCE, North along the East boundary line of Section 33, T-1-N, R-11-W to the NE corner
4	of said Section;
5	(60)THENCE, East along the North boundary line of Sections 34 and 35, T-1-N, R-11-W to the
6	centerline of the Arkansas River;
7	(61)THENCE, North and West along the centerline of the Arkansas River to the point of beginning.
8	This amended section includes a deletion of each map included in Little Rock, Ark., Rev. Code
9	Chapter 23-2.
10	Little Rock, Ark. Rev. Code Chapter 23-27(b) "Members" is amended as follows:
11	"The citizen members shall be qualified by knowledge and experience in matters pertaining to the
12	physical, social, economic and cultural development of the city and shall hold no other appointive or
13	elective office in the city government except membership in the board of adjustment and shall be residents
14	of the city or residents residing within the city's planning jurisdiction. All members shall serve without
15	compensation."
16	Little Rock, Ark, Rev. Code Chapter 31-2, "Definitions" is amended as follows:
17	"Planning area means the area within which these regulations are enforced, including which
18	includes the corporate limits of the city and extraterritorial limits as allowed by law."
19	Little Rock, Ark. Rev. Code Chapter 31-11(a) "Vacation of Plats" is amended as follows:
20	"Any plat or any part of any plat lying within the city may be vacated by the owner at any time
21	before the sale of any lot therein. Vacation of a plat shall be subject to the approval of the board of directors.
22	The board of directors may reject any proposed plat vacation which abridges or destroys any public rights
23	in any public use areas, improvements, streets or alleys. Any plat lying outside the city limits and within
24	the extraterritorial jurisdiction may be vacated by action of the appropriate county authority."
25	Little Rock, Ark. Rev. Code Chapter 31-36(2) "General Procedure" is amended as follows:
26	"The second step involves preparation of a preliminary plat by the applicant and consideration for
27	approval by the planning commission. This document is designed to show the proposed subdivision in
28	sufficient detail to indicate its workability in all respects but not in final form with all the details fully
29	computed. A subdivider proposing to subdivide within the territorial jurisdiction of the city shall not
30	proceed with any construction work on the proposed subdivision, including grading, before obtaining
31	preliminary plat approval."
32	Little Rock, Ark. Rev. Code Chapter 31-232(a) "Dimensions generally" is amended as follows:
33	"Except as provided herein, the minimum lot dimensions shall conform to the requirements of the
34	zoning ordinance for areas zoned within the jurisdiction. Within the extraterritorial planning jurisdiction
35	not currently zoned, the following minimum lot dimensions shall prevail:

1	Width(feet) Depth(feet)
2	Single-family detached residential 60 100
3	Duplex 70 100
4	Apartment building (4 units or less) 70 100
5	Zero lot line residential lots 35 100"
6	Little Rock, Ark. Rev. Code Chapter 31-284(b) "Lots" is amended as follows:
7	"The depth and width for commercial lots located outside the city limits but within the planning
8	jurisdiction shall be at one hundred (100) feet of frontage by one hundred fifty (150) feet of depth. In all
9	instances, no commercial or office lot shall have a depth exceeding three (3) times the width. Pipestem lots
10	are prohibited in office or commercial subdivisions."
11	Little Rock, Ark. Rev. Code Chapter 31-286(a) is amended as follows:
12	"Building lines for lots within subdivision plats of commercial or office subdivisions located inside
13	the city limits shall conform to the applicable zoning district. Front yard building lines for commercial lots
14	located outside the city limits but within the planning jurisdiction shall be at least forty-five (45) feet from
15	the street right-of-way."
16	Little Rock, Ark., Rev. Code Chapter 31-314 "Building Lines and Lot Coverage" is amended as
17	follows:
18	"Building lines for plats located within the city limits shall conform to the applicable zoning
19	district. Building lines for plats outside the city limits but within the planning jurisdiction shall conform to
20	the following:
21	(1)Building lines and setback lines shall be a minimum of fifty (50) feet from all industrial street
22	right-of-way lines and a minimum of seventy (70) feet from all arterial street right-of-way lines. A minimum
23	of thirty (30) feet of setback shall be provided on all other property lines.
24	(2)One-half of any adjacent permanent open space or easement retained by the grantor for utility
25	or other purposes or dedicated to the public shall be allowed as part of the required thirty (30) feet of setback
26	except that in no case shall the total separation between buildings on adjacent tracts or lots be less than sixty
27	(60) feet."
28	Little Rock, Ark. Rev. Code Chapter 36-5(10) "Interpretation" is amended as follows:
29	"The word "city" means the area of jurisdiction of the City of Little Rock, Arkansas, which includes
30	the corporate limits of the City of Little Rock, Arkansas"
31	Little Rock, Ark., Rev. Code Chapter 36-10(a)(1) "Applicability" is amended as follows:
32	"This chapter shall apply to all buildings, structures, land and uses within the corporate limits of
33	the city, and any other area subject to the zoning jurisdiction of the city"
34	Little Rock, Ark. Rev. Code Chapter 35-453(b) "Eligibility Requirements and Staging" is amended
35	as follows:

"Eligible properties include those located within the city limits and lands outside the corporate limits over which the city exercises zoning jurisdiction as permitted by law."

Little Rock, Ark, Rev. Code Chapter 36-572 "Purpose and Construction" is amended as follows:

"The purpose of this article is to provide for an application and review procedure for the issuance of a conditional use permit for any person seeking to locate a hazardous or medical waste disposal facility within the city, and zoned areas within its statutory three mile extraterritorial jurisdiction. This article is to be liberally construed consistent with Arkansas Statutes and federal law applicable to the disposal of hazardous or medical waste"

Little Rock, Ark, Rev. Code Chapter 36 -574 "Definitions" is amended as follows:

"District zoned for residential uses means an area of the city and its extraterritorial jurisdiction as designated on the official zoning map which authorizes the use of land or buildings primarily for dwelling units. This definition includes all residential, planned residential and multifamily districts."

Little Rock, Ark., Rev. Code Chapter 36-575 "Permit Required" is amended as follows:

"No person shall engage in the operation of a hazardous or medical waste disposal facility within the city and its extraterritorial jurisdiction without first having obtained a conditional use permit as described herein. In no event shall a permit be issued to allow the operation of a hazardous waste disposal facility within one-half mile of an occupied structure or district zoned for residential uses on the date of the application for the permit. Medical waste disposal facilities shall not be permitted to operate within one thousand (1,000) feet of an occupied structure or district zoned for residential uses on the date of the application for the permit. Disposal facilities approved under this article shall only be allowed in districts zoned I-2 or I-3, subject to the spacing requirements which shall be measured from the property line of the proposed facility. No conditional use permit issued pursuant to this chapter shall become effective until the applicable permits submitted to PC&E have been granted. Actual construction of the disposal facility shall commence within one (1) year of the date of final approval of the conditional use permit or the permit shall be revoked."

Section 6. Retention of Municipal Plans in Non-Enforceable Unincorporated Areas. While regulatory control outside the city limits is hereby repealed, the City may continue to prepare, maintain, and update comprehensive plans, future land use maps, and transportation or infrastructure studies that include areas outside the City's incorporated boundaries solely for informational, advisory, and intergovernmental coordination purposes. Such planning documents shall have no force of law and shall not be construed to govern or regulate development outside the corporate limits.

Section 6. Applicability of Municipal Plans Upon Annexation. Upon the annexation of any property into the corporate limits of the City of Little Rock, all applicable municipal planning documents, land use designations, zoning classifications, development regulations, and infrastructure standards shall

1 immediately apply to the annexed property. This includes any previously prepared plans or maps that 2 encompassed the annexed area for advisory or long-range planning purposes. 3 Section 8. Effective Date. This Ordinance shall become effective 30 days after publication, in 4 accordance with Arkansas law. 5 Section 9. Severability. If any section or provision of this Ordinance is found to be invalid or 6 unenforceable, such finding shall not affect the validity of the remaining provisions. 7 Section 10. Repealer. All ordinances, resolutions, bylaws, and other matters inconsistent with this 8 ordinance are hereby repealed to the extent of such inconsistency. 9 PASSED: September 2, 2025 **APPROVED:** 10 ATTEST: 11 Frank Scott, Jr., Mayor 12 Allison Segars, City Clerk APPROVED AS TO LEGAL FORM: 13 14 Thomas W. Conjuter 15 16 Thomas M. Carpenter, City Attorney 17 // 18 // 19 // 20 // 21 // 22 // 23 // 24 // 25 // 26 // 27 11 28 // 29 // 30 // 31 //

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